Improving U.S. Voting Systems

NIST activities supporting the Help America Vote Act



Core Requirements and Testing (Part 1) Status Report

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Contents

- Casting
- Closing polls (focus on early voting)
- Counting
- Reporting
- Conformance clause (focus on classes)
- Wrap-up



Casting

Volume III Section 4.6



Overview

- Ballot activation
- General voting functionality
- Voting variations
- Recording votes
- Redundant records
- Respecting limits

EBMs

- EBM = Electronically-assisted Ballot Marker
- EBP = Electronic Ballot Printer, a subclass of EBM
- All EBMs support DRE-like interaction with voter
- Only EBPs support ballot activation

Other changes

- Retain no half-finished ballots (IEEE)
- Redundant records are for recoverability
 - Distinguished from independent records for auditability; see VVSG'05 I.C
 - Made compatible with VVSG'05 I.C
- Prohibition on counter overflow clarified and generalized



Options not standardized

- Merged ballot approach to open primaries
- Recall candidacy linked to recall question



Closing polls

Volume III Section 4.7



Early voting

- State model in Volume III Section 5.2
- Suspension of voting is not the same as close of polls
- Reopening the polls and early reporting are prohibited
- Ballot accounting, other procedures



Counting

Volume III Section 4.8

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Overview

- Voting variations
- Ballot separation and rejection
- Paper jams
- Accuracy
- Consolidation



Ballot separation and rejection

- EBMs may encode write-ins in machine-readable form
- Harmonized rejection behaviors
- Enhancements to rejection behaviors
 - Shall be capable of rejecting overvotes and blank ballots without rejecting undervotes
 - Blank on one side (should be capable)
 - Marginal marks (should be capable)
- Rejection rate on conforming ballots
- "Voter's choice" issue



Optical scanners, MMPB (1/2)

- MMPB = Manually-marked paper ballot
- Reliably detectable marks and non-marks
 - Vendor's mark (shall detect as vote)
 - Standard mark (shall detect as vote)
 - No mark (shall detect as non-vote) missing in draft, shall be added
- Marginal marks
 - Detection shall have no bias based on ballot position
 - Should be repeatable



Optical scanners, MMPB (2/2)

- "Ignore extraneous" made attainable (almost *)
 - Outside voting target (shall ignore)
 - Inside voting target, e.g. hesitation marks (should ignore)
- * To do: deal with obscured timing marks

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Options not standardized

- Merged ballot approach to open primaries
- Recall candidacy linked to recall question
- Algorithms for counting scratch votes
- Algorithms for ranked order voting



Reporting

Volume III Section 4.9



Overview

- General reporting functionality
- Audit, status, and readiness reports
- Vote data reports
 - General functionality
 - Ballot counts
 - Vote totals

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Major clarifications (Sept. 2005)

- Refactored requirements on vote data reporting
- Filled in missing details
 - Cast, read and counted
 - Reporting levels
- Logic model supplies precise definitions for overvotes and undervotes
- Every vote must be accounted for

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What else is new

- Timestamp requirement
- Content of readiness reports
- Flag discrepancies (shall)
- Report blank ballots (should)
- Combined precincts (should)



Conformance clause

Volume III Chapter 2



Classes

Volume III Section 2.6



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Origins

- 2002 VSS talks about "categories" of voting systems: paper-based, DRE, precinct count, central count
- Clarified in VVSG'05 conformance clause
- "Profiles" discussed at September 2005
 TGDC meeting



The problem

- There are DRE devices, there are paper-based devices, and there are voting systems that may or may not contain either or both
- VSS requirements language "paper-based systems shall" is unclear about scope
 - EBM devices shall?
 - Systems that include EBM devices shall?
 - Optical scan tabulators shall?
 - What do you mean, exactly?



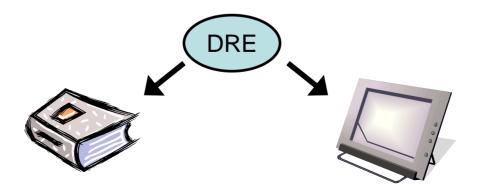
The solution

- Define the terms (DRE, EBM, etc.)
- Define the relationships between specific classes and more general ones
- Define the relationships between the parts (devices) and the whole (system)
- Scope requirements precisely



A class identifies

- a set of requirements in the VVSG, and
- the voting systems or devices to which those requirements apply.





Typical use

4.7-1 DRE, no CVRs before close of polls

DREs shall prevent access to cast vote records until after the close of polls.

Applies to: DRE

DISCUSSION

This does not apply to paper-based devices because the ballot is subject to handling beyond their control; however, a locked ballot box (per Requirement III.4.6-13.2 and Requirement III.3.1-10) serves the same purpose.

Precision is provided by

- the Applies to: field of requirements, which specifies the classes of systems or devices to which those requirements apply;
- the conformance clause, which specifies the relationships among classes; and
- the terminology standard, which defines terms such as "DRE."



Uses of classes

- VVSG
- Implementation statement
- Conformity assessment
- Certification
- Declaration of conformity
- Request for proposals



Wrap-up



Unfinished business

- Requirements linking system and device levels
- Topics to be harmonized with STS and HFP
- Classification of optical scanners with respect to EBM-marked paper ballots vs. manually-marked paper ballots
- Shoulds that should be shalls
- Disposal of punchcard requirements



Future work

- Pre-voting requirements
- Standards on data to be provided
- Testing standard
- Terminology standard